# Distributed Generation Policies in MADRI States (DE, DC, IL, MD, NJ, OH, PA)

Prepared by the Regulatory Assistance Project December 10, 2012

Distributed Generation Policy Comparison in MADRI States							
	DE	DC	IL	MD	NJ	ОН	PA
Net metering grade <sup>1</sup>	А	А	В	А	А	А	А
Interconnection grade <sup>2</sup>	А	Α	В	Α	В	С	В
Net metering recommendations <sup>3</sup>	1) Allow net metering for third parties, using the PPA model.	1) Remove system size limitations to allow customers to meet all on-site energy needs; 2) Adopt stronger safe harbor language to protect customersited generations from extra and/or unanticipated fees; 3) Allow customers to retain RECs.	1) Remove system size limitations to allow customers to meet all on-site energy needs; 2) Expand net metering access to all customer classes.	1) Remove system size limitations to allow customers to meet all on-site energy needs; 2) Allow for meter aggregation across more customer classes.	1) Allow meter aggregation and net metering for additional customer classes.	1) Credit Net Excess Generation at the retail rate and provide the option of indefinite rollover; 2) Adopt safe harbor language to protect customer-sited generators from extra and/or unanticipated fees; 3) Specify that RECs belong to the customer.	1) Expand net metering to include all utilities (i.e., munis and co-ops).
Interconnection recommendations <sup>4</sup>	1) Eliminate the external disconnect switch requirement.	1) Increase covered system capacity to 20 MW; 2) Prohibit requirements for redundant external disconnect switch.	1) Expand interconnection procedures to all utilities (i.e., munis and co-ops).	1) Remove requirements for redundant external disconnect switch; 2) Increase limit on system size to 20 MW.	1) Adopt standard interconnection applications.	1) Remove requirements for redundant external disconnect switch; 2) Expand interconnection procedures to all utilities (i.e., munis and co-ops).	1) Remove requirements for redundant external disconnect switch for customers of IOUs; 2) Expand interconnection procedures to all utilities (i.e., munis and co-ops).
CHP-friendly policy score (out of a possible 5 points) <sup>5</sup>	2	0.5	2.5	1	3	3.5	2

 $<sup>^1</sup>$  Interstate Renewable Energy Council and The Vote Solar Initiative, Freeing the Grid 2012, November 2012.  $^2$  lbid. 1.  $^3$  lbid. 1.  $^4$  lbid. 1.

CHP capacity added between 2005-2010 (MW) <sup>6</sup>	0	0	104.8	7	14.1	94.6	80.9
Interconnection standard establishes parameters for including CHP (score out of a possible 1 point) <sup>7</sup>	0.5	0.5	1	0.5	0.5	1	0
Net metering regulations apply to CHP <sup>8</sup>	No	Yes	No	Yes	No	No	Yes

<sup>&</sup>lt;sup>5</sup> ACEEE, *The 2012 State Energy Efficiency Scorecard*, October 2012. The grades are defined as follows: **Net metering grades:** "A" means full retail credit with no subtractions. Customers protected from fees and additional charges. Rules actively encourage use of DG. "B" means generally good net metering policies with full retail credit, but there could be certain fees or costs that detract from full retail equivalent value. There may be some obstacles to net metering. **Interconnection grades:** "A" means no restrictions on interconnection of DG systems that meet safety standards. Policies actively facilitate the interconnection of grid-tied customer DG and represent most or all state best practices. "B" means good interconnection rules that incorporate many best practices adopted by states. Few or no customers will be blocked by interconnection barriers. There may be some defects in the standards, such as a lack of standardized interconnection agreements and expedited interconnection to networks. "C" means adequate for interconnection, but systems incur higher fees and longer delays than necessary. Some systems will likely be precluded from interconnection because of remaining barriers in the interconnection rules.

<sup>&</sup>lt;sup>6</sup> ACEEE, Challenges Facing Combined Heat and Power Today: A State-by-State Assessment, September 2011.

<sup>&</sup>lt;sup>7</sup> Ibid. 5.

<sup>&</sup>lt;sup>8</sup> Ibid. 1.

# Summary of Distributed Generation Information Excerpted from FREEING THE GRID 20129

### Delaware

Net metering is allowed in Delaware for systems up to 25 kilowatts (kW) for residential customers of DP&L, DEC and municipal electric utilities; two megawatts (MW) per meter for non-residential customers of DP&L; and 500 kW per meter for nonresidential customers of DEC and municipal utilities. Legislation enacted in July 2009 allows for indefinite rollover of NEG, grants customer-generators ownership of all RECs and increases the aggregate participation limit to 5% of peak load. Delaware greatly improved their interconnection rules in 2011 by adopting IREC's model standards.

# Net metering in DE

Eligible	Photovoltaics, Wind, Biomass, Hydroelectric, Anaerobic Digestion, Small
Renewable/Other	Hydroelectric, Fuel Cells
Technologies:	
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State
	Government, Fed. Government, Agricultural, Institutional
Applicable Utilities:	All utilities
System Capacity	DP&L: 2 MW for non-residential DP&L customers; 500 kW non-residential DEC and
Limit:	municipal utility customers; 25 kW for all residential customers; 100 kW for all
	farm customers on residential rates
Aggregate Capacity	5% of peak demand (utilities may increase limit)
Limit:	
Net Excess	Credited to customer's next bill at retail rate; indefinite rollover permitted but
Generation:	customer may request payment at the energy supply rate at the end of an
	annualized period.
REC Ownership:	Customer retains ownership of RECs associated with electricity produced and
	consumed by the customer
Meter Aggregation:	Not addressed

#### Interconnection in DE

Eligible	Solar Thermal Electric, Photovoltaics, Wind, Biomass, Hydroelectric, Anaerobic
Renewable/Other	Digestion, Fuel Cells, Other Distributed Generation Technologies
Technologies:	
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State
	Government, Fed. Government, Agricultural, Institutional
Applicable Utilities:	All utilities (only Delmarva Power is subject to commission rules)
System Capacity	10 MW
Limit:	
Standard	Yes
Agreement:	
Insurance	"Additional" liability insurance not required for systems that meet certain
Requirements:	technical standards
External Disconnect	Required. Delaware Electric Cooperative exempts systems 25 kW or less.
Switch:	
Net Metering	No
Required:	

<sup>&</sup>lt;sup>9</sup> Ibid. 1.

# **District of Columbia**

Net metering is currently available to D.C. residential and commercial customer-generators with systems powered by renewable-energy sources, combined heat and power (CHP), fuel cells and microturbines. Legislation enacted in October 2008 expanded the limit on individual system size from 100 kW to 1 MW. A 2008 PSC order clarified that NEG for small DG systems is credited at the full retail rate during a billing cycle. In February 2009 the D.C. PSC issued an order establishing interconnection procedures for systems up to 10 MW, using a four-tiered approach to screening criteria. These tiers specify a process for non-exporting systems and those connecting to networks.

# Net metering in DC

Eligible	Solar Thermal Electric, Photovoltaics, Wind, Biomass, Hydroelectric, Geothermal
Renewable/Other	Electric, Fuel Cells, CHP/Cogeneration, Anaerobic Digestion, Small Hydroelectric,
Technologies:	Tidal Energy, Microturbines
Applicable Sectors:	Commercial, Residential
Applicable Utilities:	Investor-owned utilities
System Capacity Limit:	1 MW – however full retail rate net metering only applies to systems up to 100 kW
Aggregate Capacity Limit:	No limit specified
Net Excess	Credited to customer's next bill at the full retail rate for systems 100 kW or less or
Generation:	at generation rate (i.e., avoided cost) for systems larger than 100 kW; credits may be carried forward indefinitely
REC Ownership:	Customer and utility own RECs
Meter Aggregation:	Not addressed

#### Interconnection in DC

Eligible	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Hydroelectric,
Renewable/Other	Geothermal Electric, Fuel Cells, Municipal Solid Waste, CHP/Cogeneration,
Technologies:	Anaerobic Digestion, Small Hydroelectric, Tidal Energy, Wave Energy, Ocean
	Thermal, Microturbines, Other Distributed Generation Technologies
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State
	Government, Fed. Government, Institutional
Applicable Utilities:	Investor-owned utilities
System Capacity	10 MW
Limit:	
Standard	Yes
Agreement:	
Insurance	Systems under 1 MW do not face additional insurance requirements. Systems over
Requirements:	1 MW have additional insurance requirements.
External Disconnect	Not required for inverter-based systems up to 10 kW; required for all other
Switch:	systems
Net Metering	No
Required:	

#### Illinois

Legislation enacted in 2011 and 2012 (S.B. 1652, H.B. 3036, and S.B. 3811) changed several aspects of net metering in Illinois. For customers in competitive classes as of July 1, 2011, the law prescribes a dual metering and bill crediting system which does not meet the definition of net metering as the term is generally defined. The law also increased the system capacity limit to 2 MW and the aggregate capacity limit to 5%. Additionally, agricultural residues, untreated and unadulterated wood waste, landscape trimmings, and livestock manure are added to the list of eligible resources. These aspects of the net metering law remained in place: Electric co---ops and municipalities are exempt; net excess generation rolls---over to the next billing period at the retail rate but expires at the end of the year; customers retain all RECs. The ICC is currently developing new rules in accordance with this legislation. Illinois' interconnection rules use a four---tiered approach to review interconnection applications. The rules specify provisions for non---exporting systems and those connecting to spot and area networks. All

systems are required to have an external disconnect switch directly accessible to the utility. Standardized interconnection agreements are available for all four tiers.

### Net metering in IL

Eligible	Photovoltaics, Wind, Biomass, Hydroelectric, Anaerobic Digestion, Small
Renewable/Other	Hydroelectric, Fuel Cells using Renewable Fuels, Microturbines
Technologies:	
Applicable Sectors:	Residential
Applicable Utilities:	Investor-owned utilities, alternative retail electric suppliers
System Capacity	2 MW
Limit:	
Aggregate Capacity	5% of utility's peak demand in previous year
Limit:	
Net Excess	Credited to customer's next bill at retail rate; granted to utility at end of 12-month
Generation:	billing cycle
REC Ownership:	Customer owns RECs
Meter Aggregation:	Allowed but not required

#### Interconnection in IL

Eligible	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Hydroelectric,
Renewable/Other	Geothermal Electric, Fuel Cells, Municipal Solid Waste, CHP/Cogeneration,
Technologies:	Anaerobic Digestion, Tidal Energy, Wave Energy, Ocean Thermal, Microturbines,
	Other Distributed Generation Technologies
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State
	Government, Fed. Government, Agricultural, Institutional
Applicable Utilities:	Investor-owned utilities
System Capacity	No limit specified
Limit:	
Standard	Yes
Agreement:	
Insurance	Vary by system size and/or type; levels established by commission
Requirements:	
External Disconnect	At utility's discretion
Switch:	
Net Metering	No
Required:	

## Maryland

Maryland enacted legislation in April 2007 requiring the state Public Service Commission to devise interconnection procedures, which were adopted in March 2008. There are four levels of interconnection available to customers of all utilities with systems up to 10 MW in capacity of all types of utilities. There is an equipment requirement equivalent to an external disconnect switch, but processing fees are limited to larger systems. The 2007 legislation also increased the capacity limit for net-metered systems to 2 MW and the aggregate system capacity to 1,500 MW. NEG rolls-over to the next month's bill until the end of year, at which point it is granted to the utility. In May 2009 the Maryland legislature enacted bills that allowed third-party ownership and included CHP as an eligible net metering technology. Legislation enacted in May of 2010, however, would have adversely affected how NEG would be valued -- (essentially at wholesale instead of retail rates) -- however the law was revised again through legislation in May 2011, which provides monthly rollover of net excess generation at the retail rate, and annual reconciliation at the wholesale energy rate. Customers retain RECs and are protected from any additional fees.

#### Net metering in MD

Net metering i	
Eligible Renewable/Other	Photovoltaics, Wind, Biomass, Fuel Cells, CHP/Cogeneration, Anaerobic Digestion
Technologies:	
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State Government, Fed. Government, Agricultural, Institutional
Applicable Utilities:	All utilities
System Capacity Limit:	2 MW generally, (30 kW for micro-CHP)
Aggregate Capacity Limit:	1,500 MW (~8% of peak demand)
Net Excess Generation:	Credited to customer's next bill at retail rate; reconciled annually at the retail energy rate
REC Ownership:	Customer owns RECs

#### Interconnection in MD

Eligible	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Geothermal
Renewable/Other	Electric, Fuel Cells, CHP/Cogeneration, All Distributed Generation, Anaerobic
Technologies:	Digestion, Tidal Energy, Wave Energy, Ocean Thermal, Other Distributed
	Generation Technologies
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State
	Government, Fed. Government, Agricultural, Institutional
Applicable Utilities:	All utilities
System Capacity	10 MW
Limit:	
Standard	Yes
Agreement:	
Insurance	Vary by system size and/or type; levels established by commission. No
Requirements:	requirements for systems under 1 MW
External Disconnect	Required
Switch:	
Net Metering	No
Required:	
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## **New Jersey**

New Jersey enacted legislation in 1999 requiring utilities to offer net metering to residential and small commercial customers which have been significantly improved upon since, making New Jersey a model state for net metering rules. In January 2010 New Jersey enacted legislation removing the 2 MW cap for net-metered systems and the BPU adopted this change in June 2010. Although there is no hard limit stated in the rules, the BPU is authorized to limit aggregate system capacity to 2.5% of utilities' peak demand. Net metering customers are also allowed to choose their annual period to take advantage of seasonal fluctuations in energy use and generation. In July 2012 New Jersey enacted legislation (S.B. 1925) requiring electric utilities to allow public entities such as state and local governments, local agencies and school districts to engage in "net metering aggregation" of solar facilities (implementing rules are not yet in place). Interconnection fees are divided into three levels, depending on system size and complexity. Utilities may not require Level 1 and Level 2 customers to install additional controls or 72 external disconnect switches not included in the equipment package, to perform or pay for additional tests, or to purchase additional liability insurance.

# Net metering in NJ

Eligible Renewable/Other Technologies:	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Geothermal Electric, Anaerobic Digestion, Tidal Energy, Wave Energy, Fuel Cells using Renewable Fuels
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State Government, Tribal Government, Fed. Government, Agricultural, Institutional
Applicable Utilities:	Investor-owned utilities (electric distribution companies); electric suppliers
System Capacity Limit:	System must be sized not to exceed the customer's electricity consumption during the previous year
Aggregate Capacity Limit:	No limit specified (commission may limit to 2.5% of peak demand)
Net Excess Generation:	Generally credited to customer's next bill at retail rate; excess reconciled at end of annual period at avoided-cost rate
REC Ownership:	Customer owns RECs
Meter Aggregation:	Permitted for public entity PV systems

## Interconnection in NJ

Eligible Renewable/Other Technologies:	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Geothermal Electric, Anaerobic Digestion, Tidal Energy, Wave Energy, Fuel Cells using Renewable Fuels
Applicable Sectors:	Commercial, Industrial, Residential
Applicable Utilities:	Investor-owned utilities (electric distribution companies)
System Capacity Limit:	No limit specified
Standard Agreement:	No
Insurance Requirements:	"Additional" liability insurance not required for systems that meet certain technical standards
External Disconnect Switch:	Not required for systems that meet certain standards
Net Metering Required:	No

## Ohio

The Public Utilities Commission of Ohio (PUCO) adopted revised interconnection procedures in March 2007 to provide for three levels of review for systems up to 20 MW in capacity. Technical screens, fees and timelines are contained in the standards for each level. PUCO revised the state's net metering standards, as prompted by EPAct 2005. These revisions expanded net metering; however, a 2002 Ohio Supreme Court decision requires that NEG be credited to the customer at the utility's unbundled generation rate. In November 2008, PUCO created rules for the amended net metering law. The new rules removed the aggregate capacity limit and the limitations on eligible technologies.

# Net metering in OH

Eligible Renewable/Other	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Hydroelectric,
Technologies:	Fuel Cells, Small Hydroelectric, Microturbines
Applicable Sectors:	Commercial, Industrial, Residential
Applicable Utilities:	Investor-owned utilities, competitive retail electric service providers
System Capacity Limit:	No limit specified (limit based on customer's load)
Aggregate Capacity Limit:	No limit specified
Net Excess Generation:	Credited to customer's next bill at unbundled generation rate; customer may request refund of excess at end of 12-month billing period
REC Ownership:	Not addressed
Meter Aggregation:	Not addressed

#### Interconnection in OH

Eligible Renewable/Other Technologies:	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Hydroelectric, Geothermal Electric, Fuel Cells, Municipal Solid Waste, CHP/Cogeneration, Microturbines, Other Distributed Generation Technologies
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State Government, Fed. Government
Applicable Utilities:	Investor-owned utilities
System Capacity Limit:	20 MW
Standard Agreement:	Yes
Insurance Requirements:	"Additional" liability insurance not required
External Disconnect Switch:	Required
Net Metering Required:	No

## Pennsylvania

The Pennsylvania Public Utilities Commission (PUC) issued rules in 2008 that require investor-owned utilities to offer net metering to residential customers with systems up to 50 kW and non-residential customers with systems up to 3 MW. Systems up to 5 MW are also allowed for customers who make their systems available to the grid during emergencies, or where a micro-grid is established in order to maintain critical infrastructure. RECs are retained by the customer. Pennsylvania allows meter aggregation on multiple properties owned or operated by one customer within 2 miles of each other. 85 The PUC adopted interconnection procedures that include four levels of interconnection. An external disconnect switch is required at the cost of the customer.

## Net metering in PA

Eligible	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Hydroelectric,
Renewable/Other Technologies:	Fuel Cells, Municipal Solid Waste, CHP/Cogeneration, Waste Coal, Coal-Mine Methane, Anaerobic Digestion, Small Hydroelectric, Other Distributed Generation Technologies
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State Government, Fed. Government, Agricultural, Institutional
Applicable Utilities:	Investor-owned utilities
System Capacity Limit:	5 MW for microgrid and emergency systems; 3 MW for non-residential; 50 kW for residential
Aggregate Capacity Limit:	No limit specified
Net Excess Generation:	Credited to customer's next bill at retail rate; reconciled at end of year at "price-to-compare"
REC Ownership:	Customer owns RECs
Meter Aggregation:	Virtual meter aggregation allowed

## Interconnection in PA

Eligible Renewable/Other Technologies:	Solar Thermal Electric, Photovoltaics, Landfill Gas, Wind, Biomass, Hydroelectric, Fuel Cells, Municipal Solid Waste, CHP/Cogeneration, Waste Coal, Coal-Mine Methane, Anaerobic Digestion, Small Hydroelectric, Other Distributed Generation Technologies
Applicable Sectors:	Commercial, Industrial, Residential, Nonprofit, Schools, Local Government, State Government, Fed. Government, Agricultural, Institutional
Applicable Utilities:	Investor-owned utilities
System Capacity Limit:	5 MW (seek utility guidance for systems above 2MW)
Standard Agreement:	Yes
Insurance Requirements:	"Additional" liability insurance not required
External Disconnect Switch:	Required
Net Metering Required:	Yes